

How Much do Educational Outcomes Matter in European Union Countries?

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Stanford University

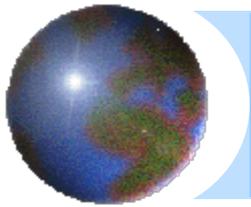
Ludger Woessmann

University of Munich, ifo Institute

**Effective policies for the development
of competencies of youth in Europe**

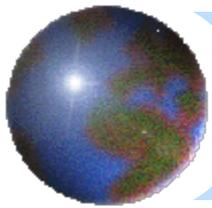
Warsaw, Poland

November 2011



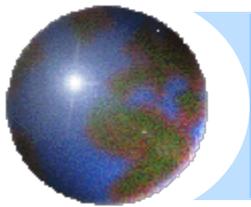
Plan for Discussion

- School quality and economic growth
 - Cognitive skills
 - Early versus late investment
- Special policy considerations
 - Basic skills v. advanced skills
 - Tertiary education
- Some policy options

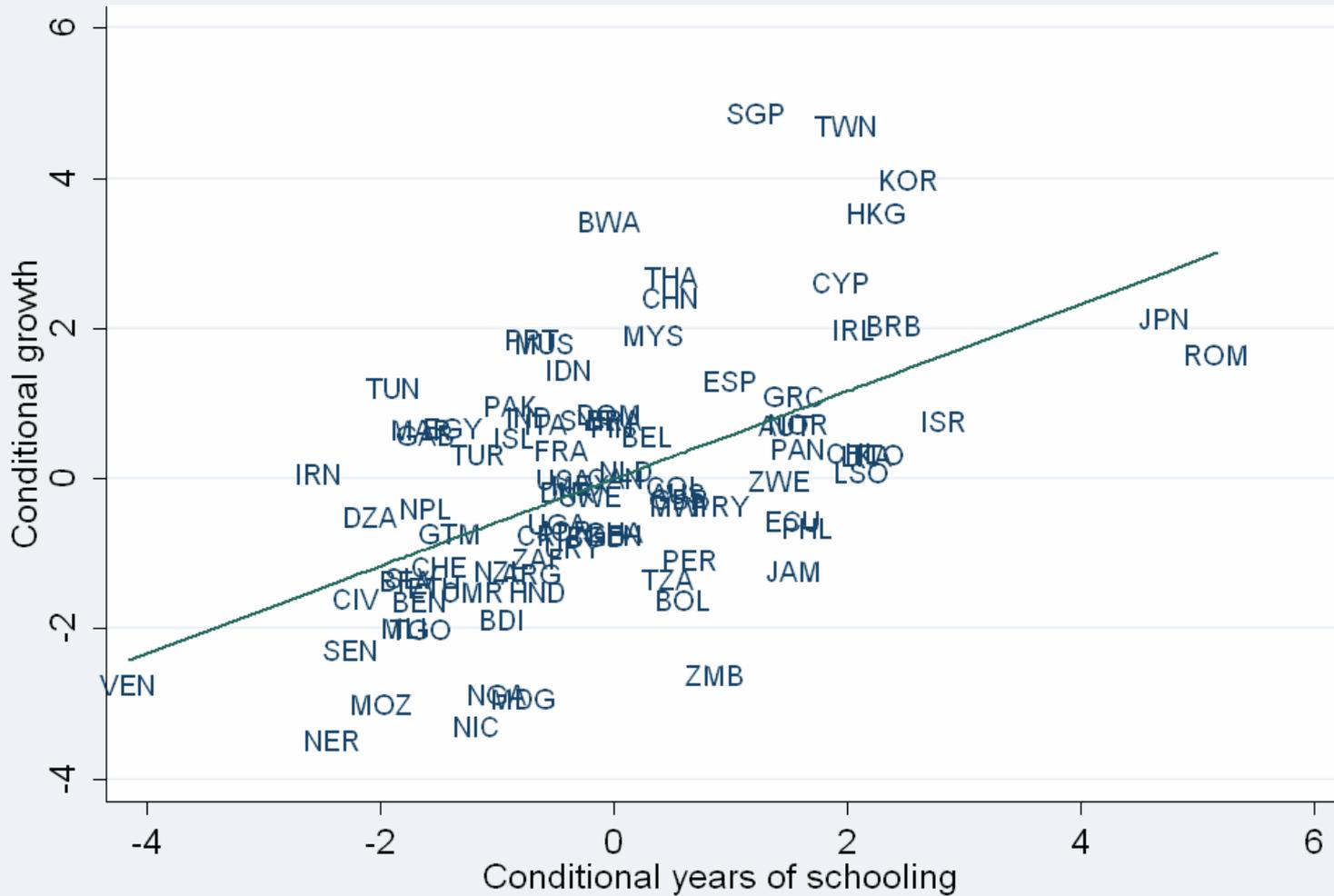


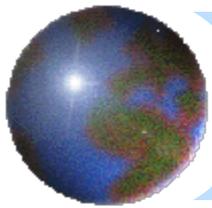
Human Capital in Empirical Growth

- Simple cross-country growth regressions
 - Enrollment rates
- Wide variety of measurement alternatives
 - Literacy
 - School enrollment and attainment



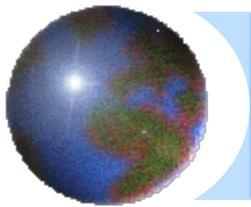
Years of Schooling and Long Run Economic Growth



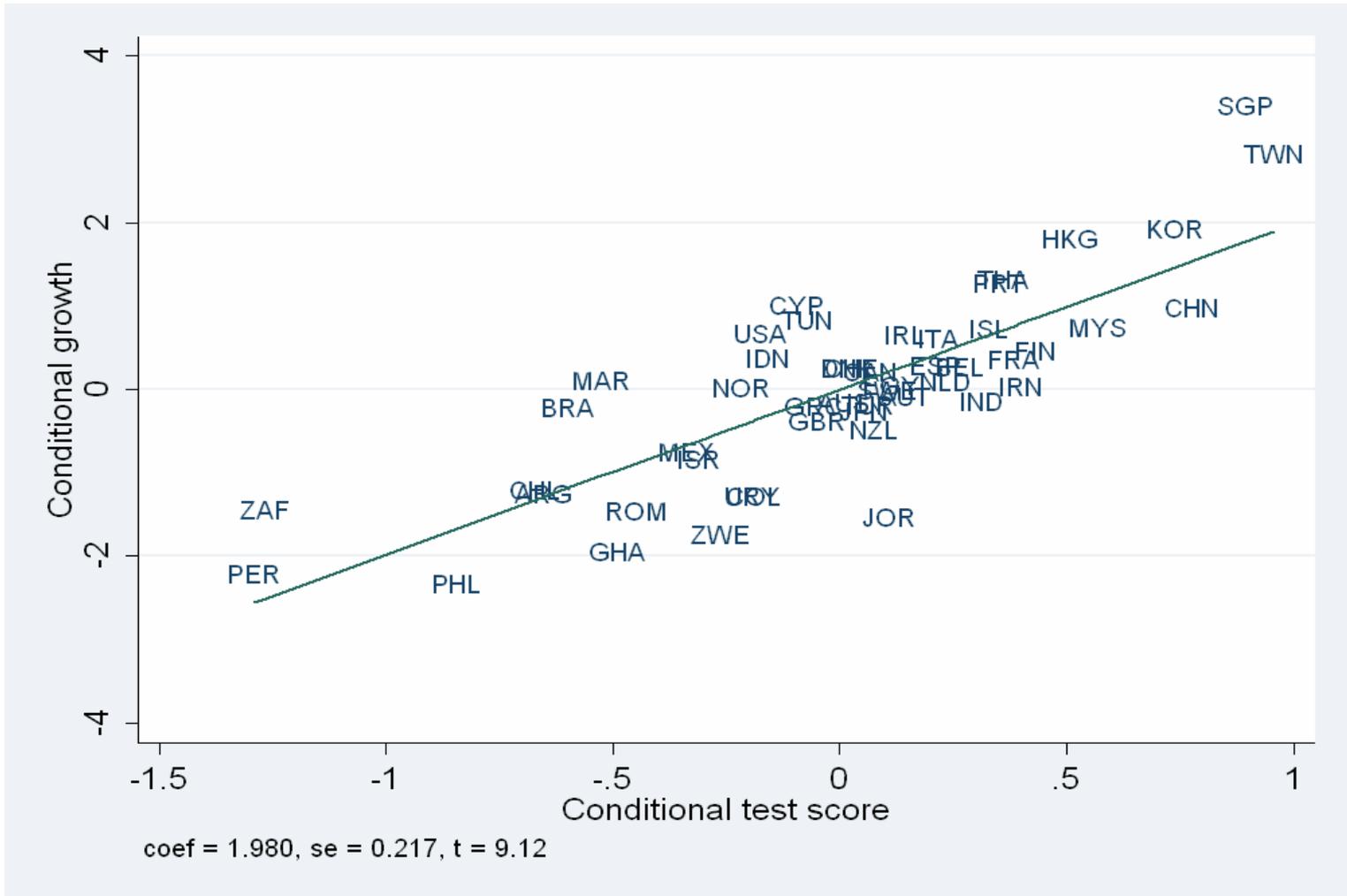


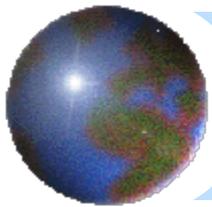
Human Capital in Empirical Growth

- Simple cross-country growth regressions
 - Enrollment rates
- Wide variety of measurement alternatives
 - Literacy
 - School enrollment and attainment
- Cognitive skills
 - Measuring knowledge, not sitting in the classroom
 - International tests of students' performance in cognitive
 - 12 testing occasions, 36 separate test observations (age levels, subjects)

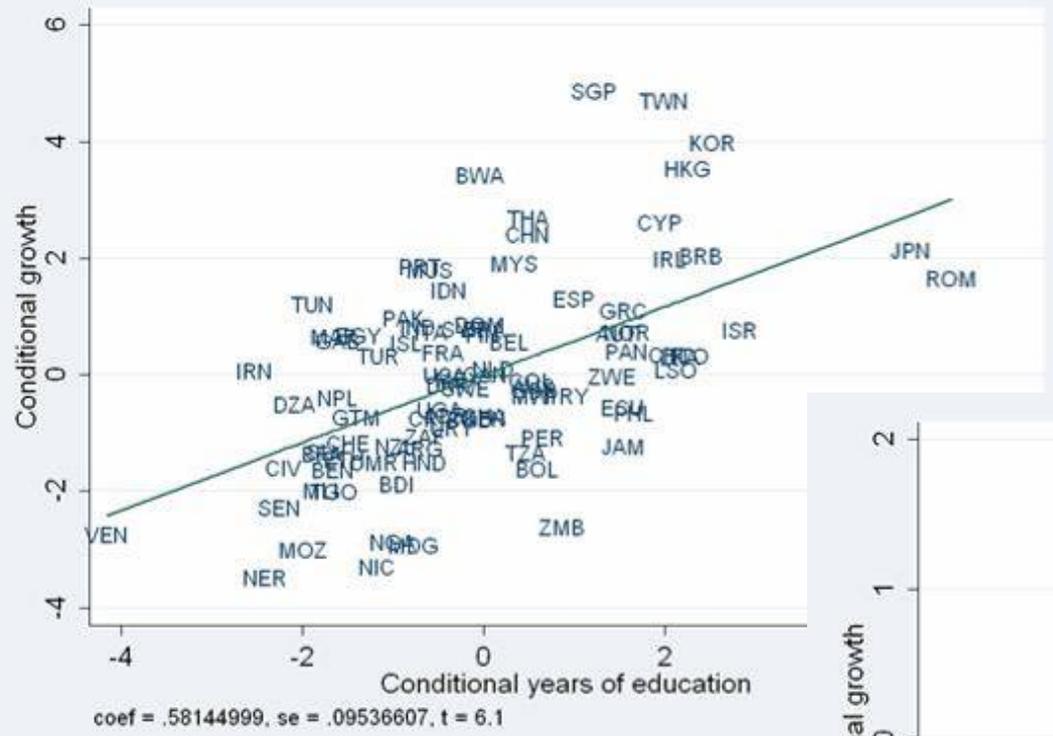


Cognitive Skills and Economic Growth



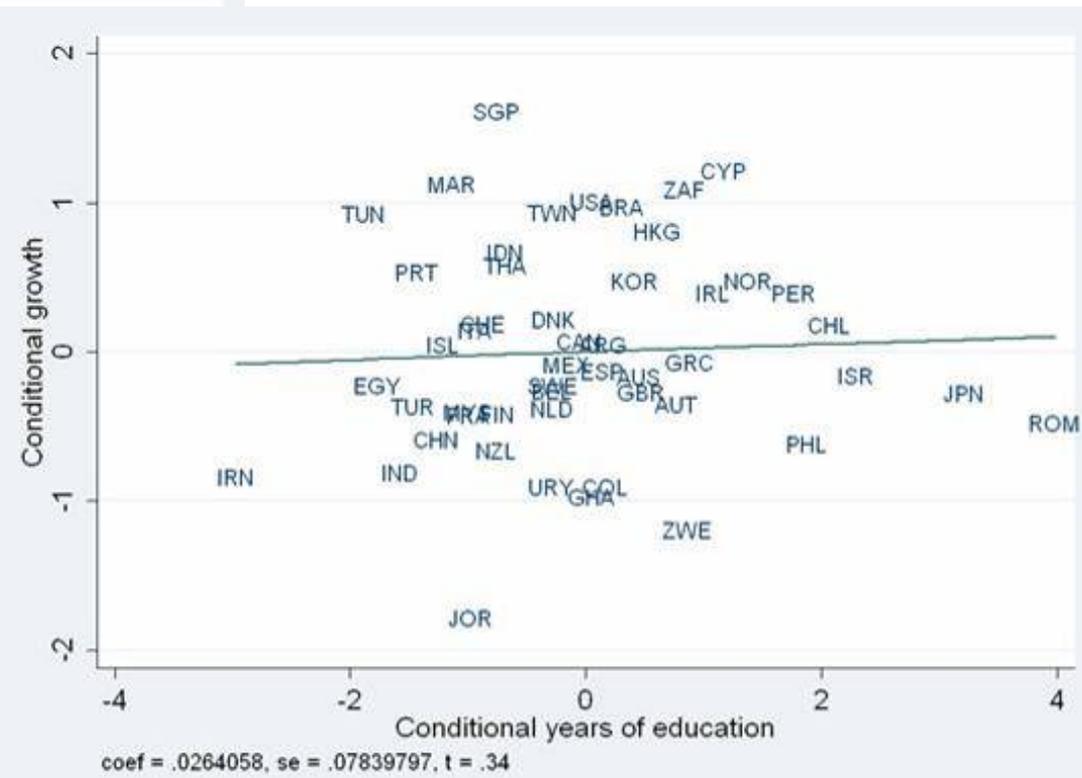


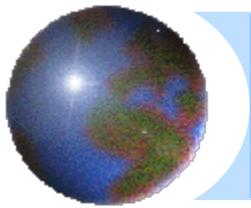
Years of Schooling and Economic Growth



Without quality control

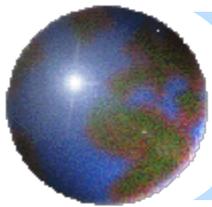
With quality control



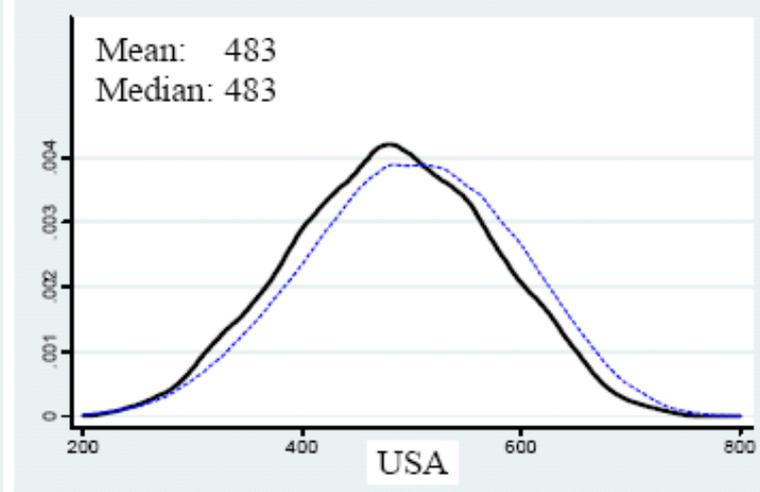
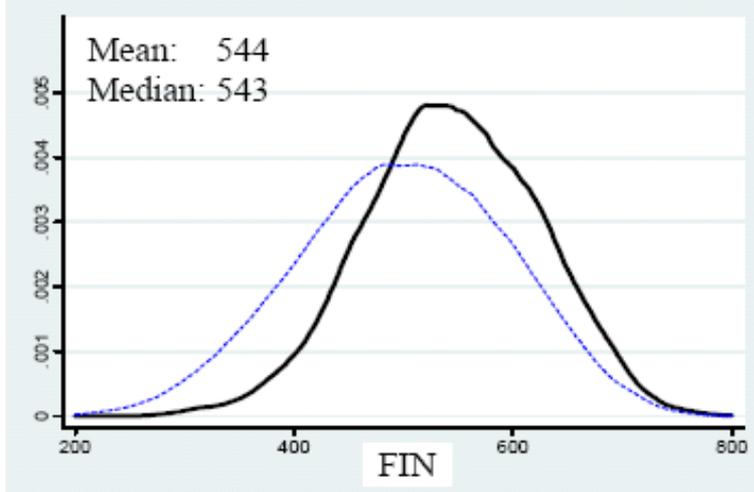
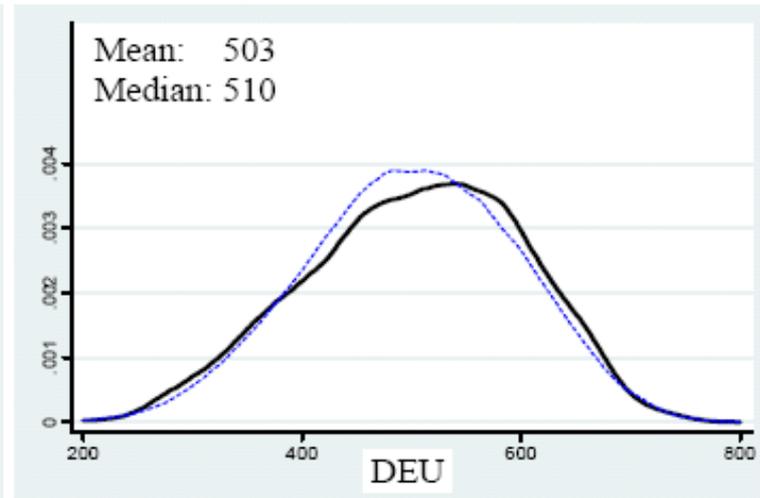
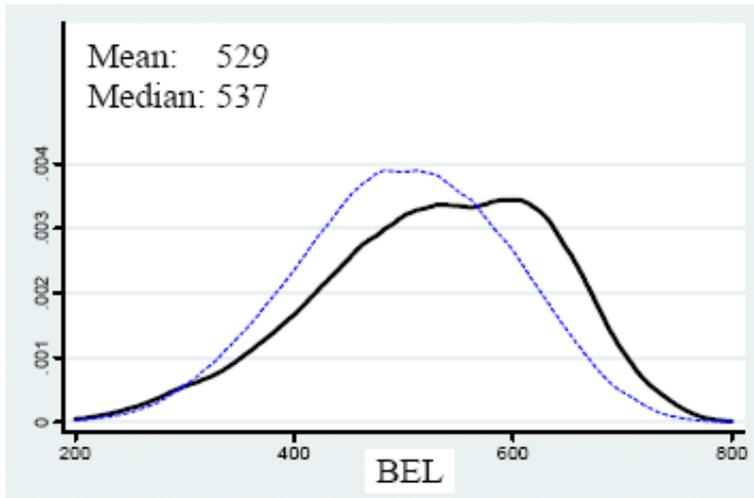


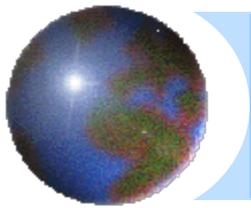
Rocket Scientists or Basic Education for All?

- Should policy concentrate on lowest or highest achievers?



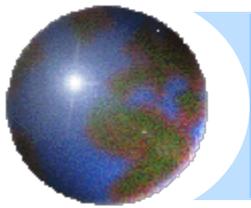
Selected Examples of the Distribution of Student Performance





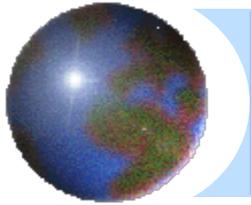
Rocket Scientists or Basic Education for All?

- Should policy concentrate on lowest or highest achievers?
 - BOTH seem important
 - Rocket scientists more important in developing countries
- Does more tertiary education make sense?
 - Frontier vs. off-frontier
 - No evidence for developing or developed *after considering cognitive skills*



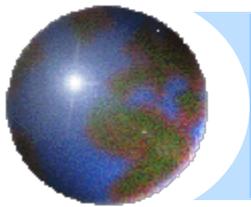
Estimating the Value of School Reform

- Reform that increases achievement
 - 20 years to reach new levels
- Assume future growth like 1960-2000 growth
 - Holds for former communist members
- Discount future at 3 percent
- Growth without education reform at 1.5 percent
- Calculate present value over lifetime of person born today
 - 80 year expected life
 - 40 year working life

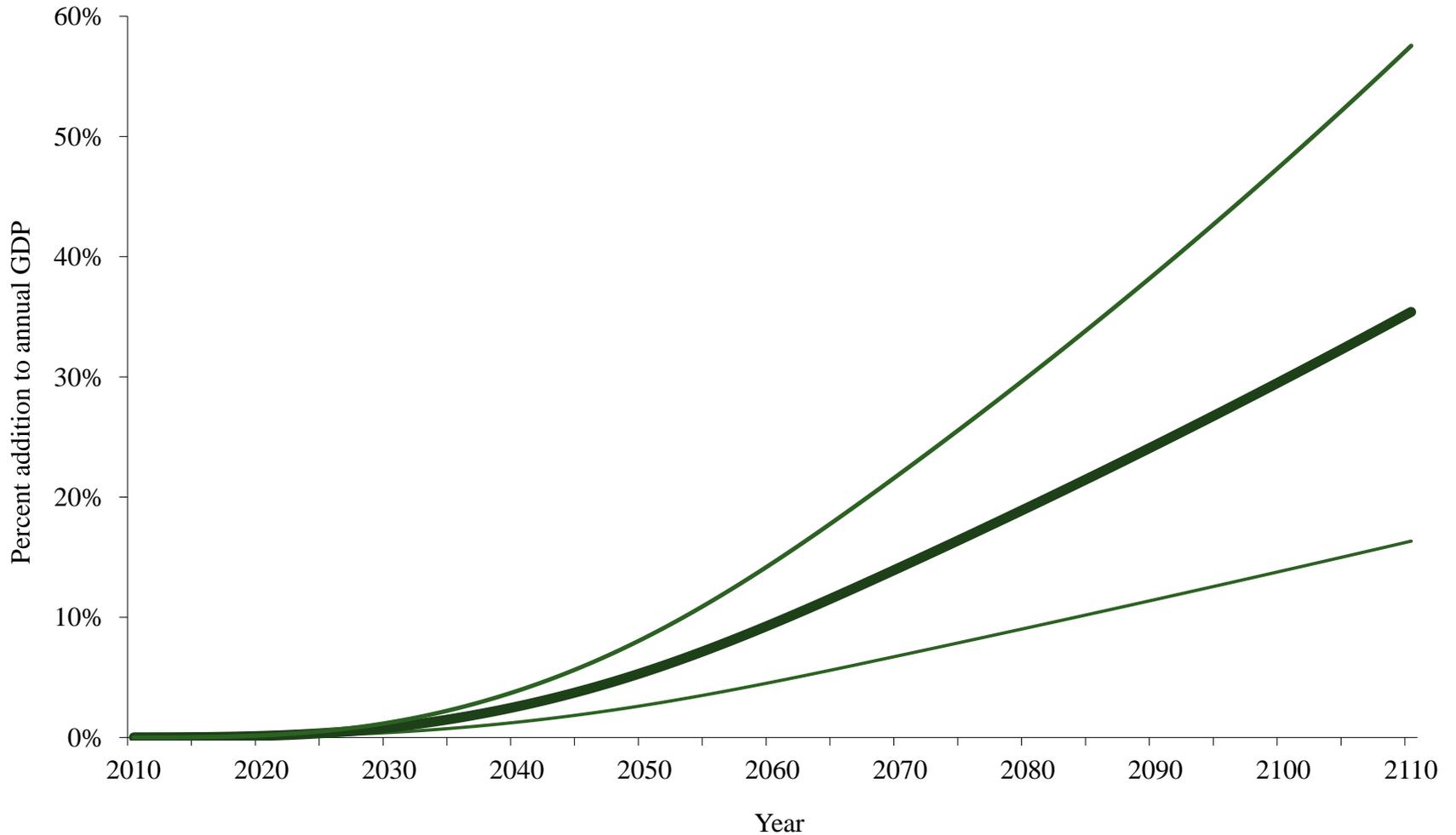


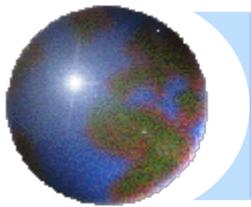
Growth Projections

- Scenario 1
 - Achievement improves by 25 points (1/4 s.d.)

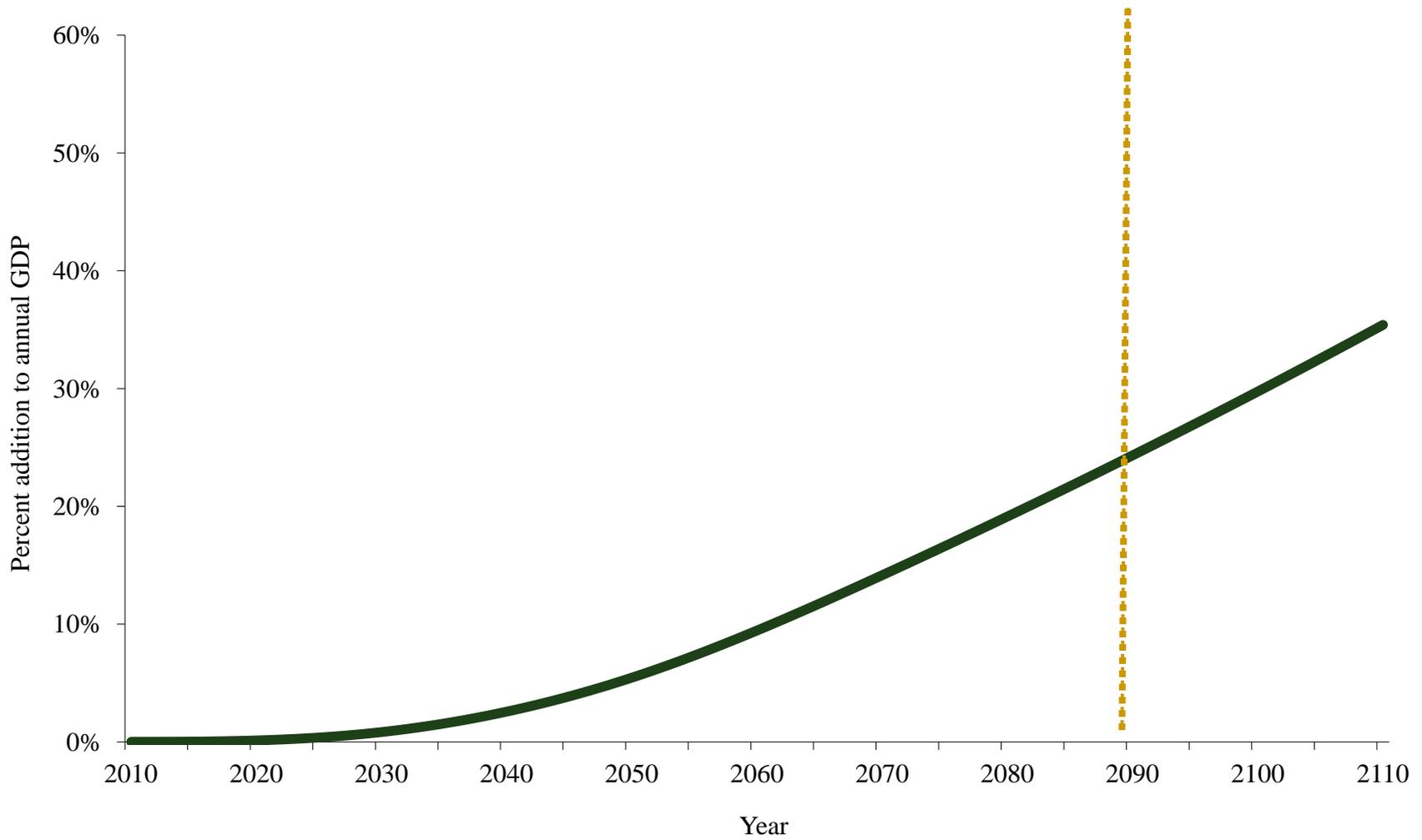


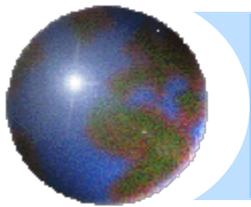
Annual Gains from 25 PISA-Points Improvement



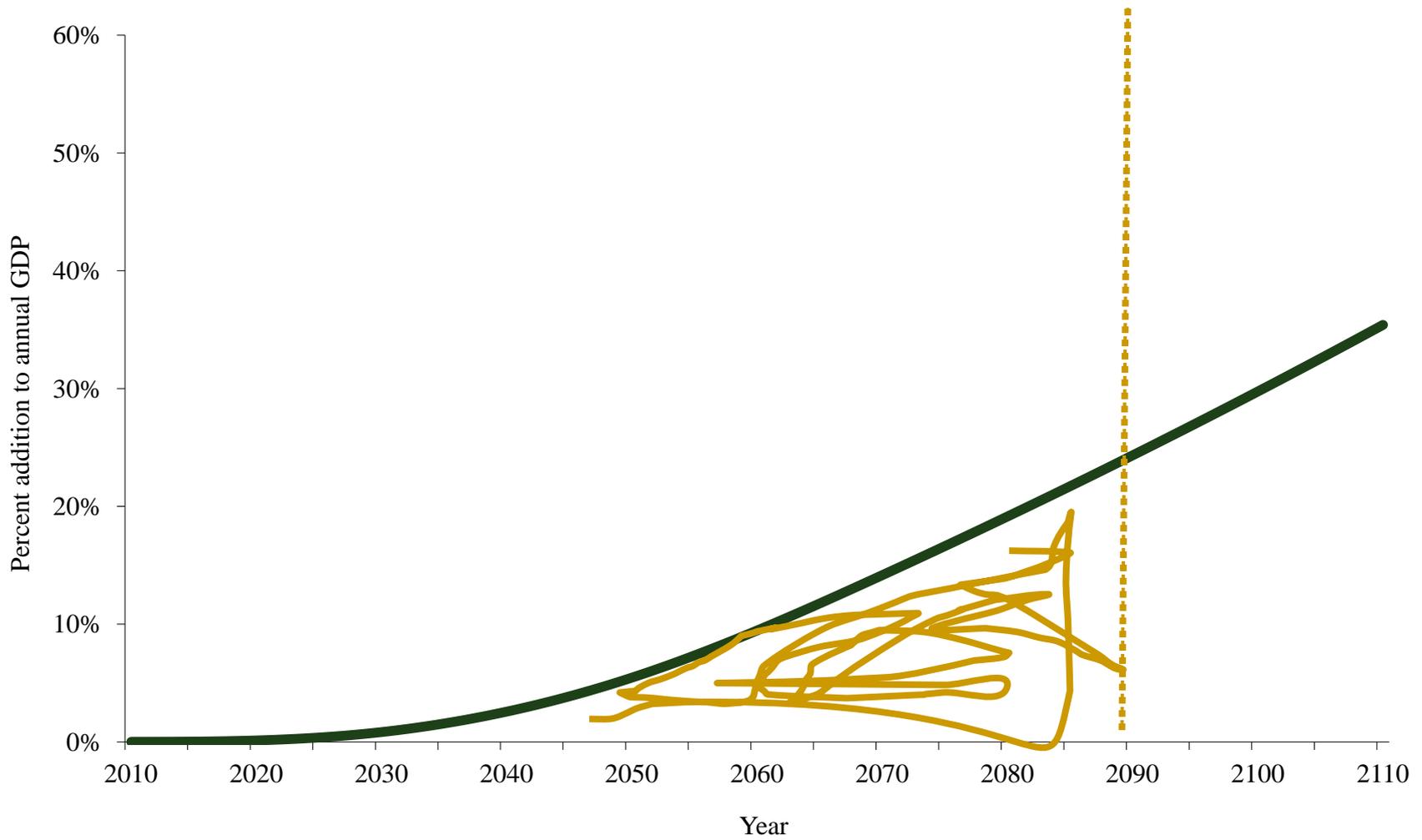


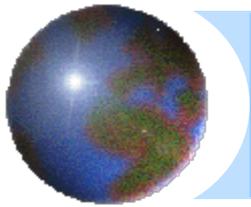
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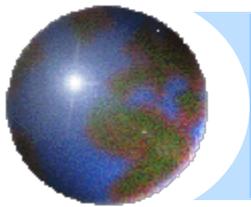
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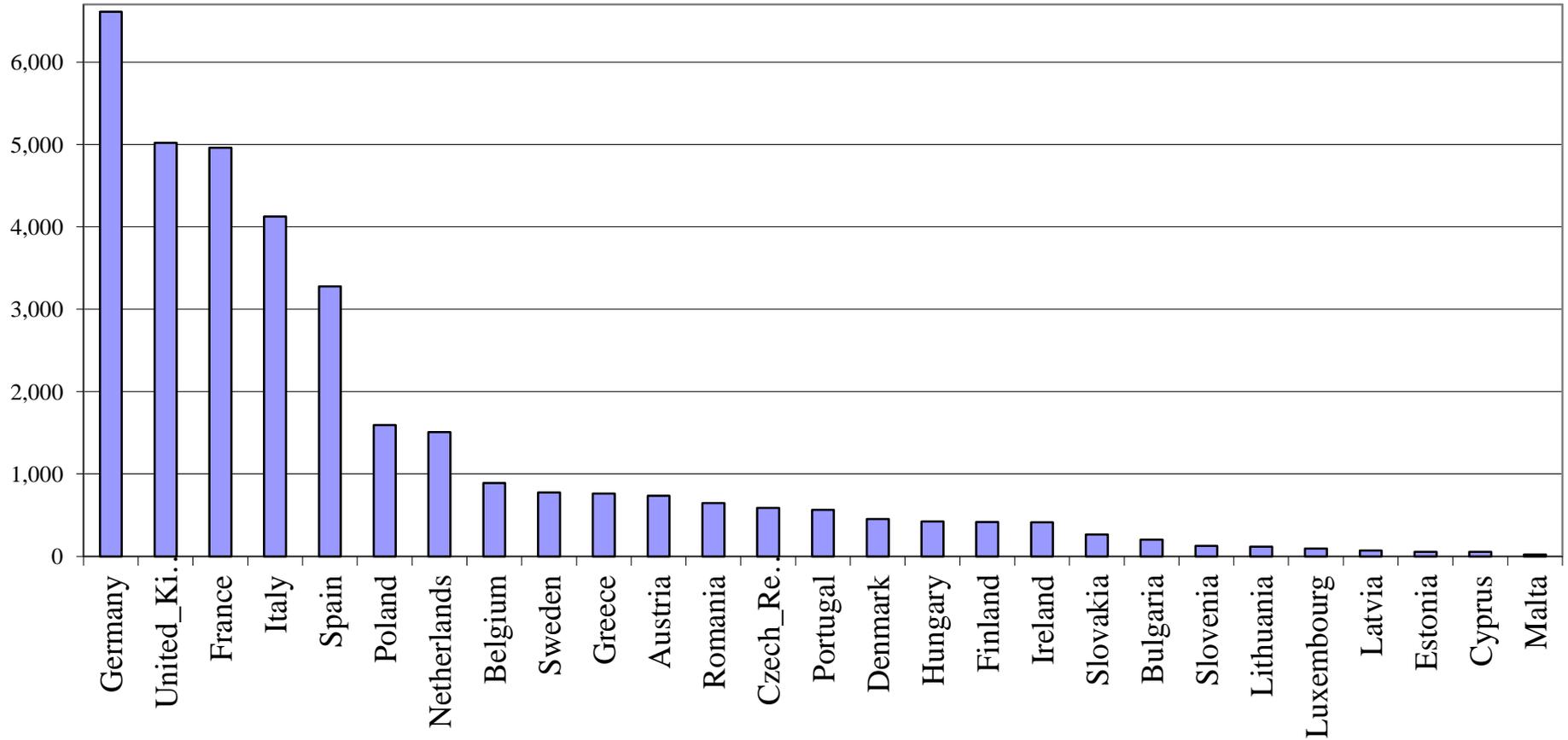


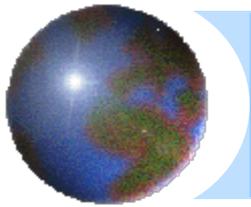
Growth Projections

- Scenario 1
 - Achievement improves by 25 points (1/4 s.d.)
 - PV = 288% of current GDP
 - 6.2% of present value of GDP 2010-2090
 - **€35T for European Union**



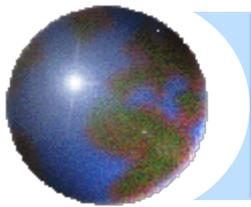
Present Value of Added GDP from $\frac{1}{4}$ Standard Deviation Improvement in Achievement



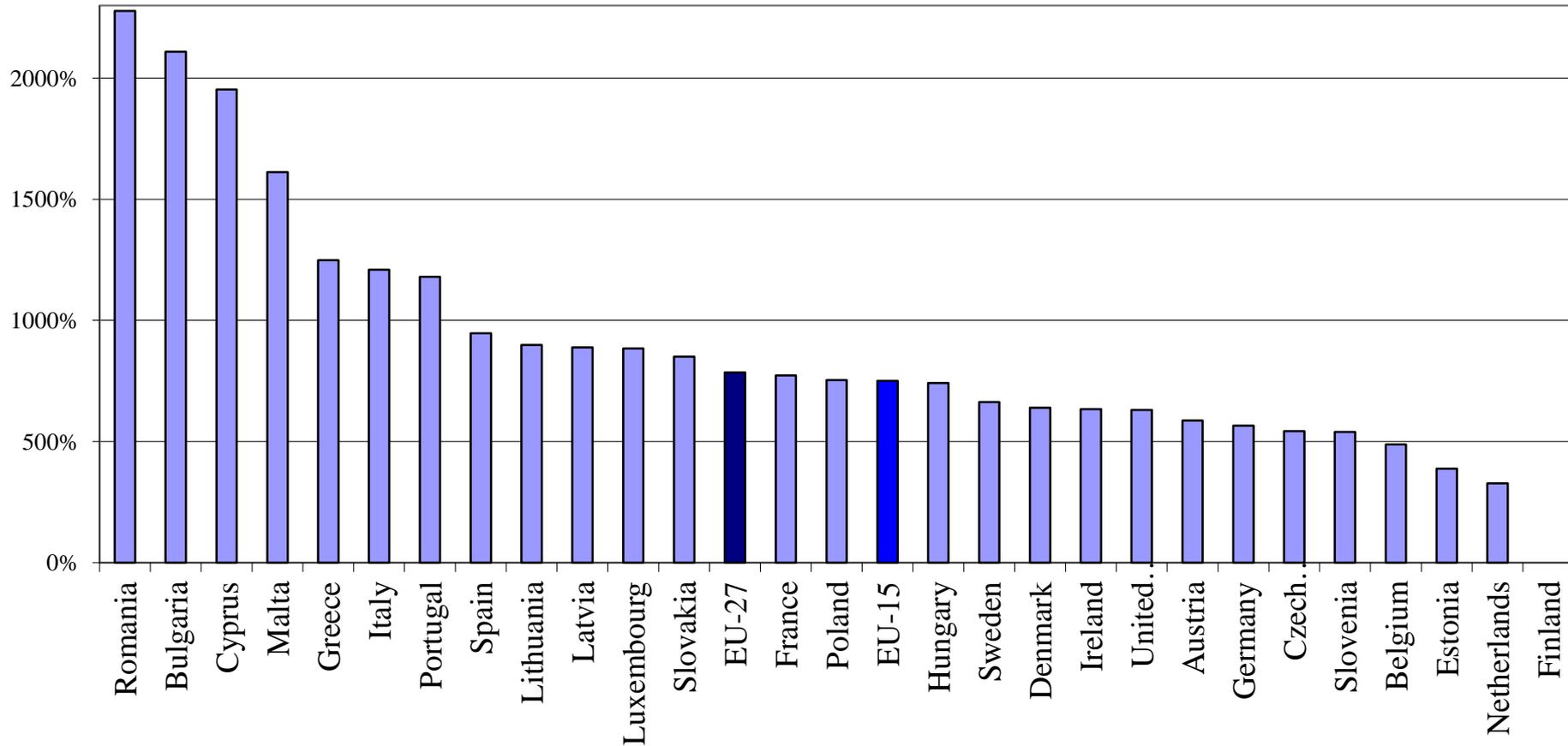


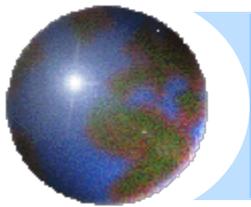
Growth Projections

- Scenario 1
 - Achievement improves by 25 points (1/4 s.d.)
- Scenario 2
 - Everybody Achieves at Level of Finland
 - PV = 785% of current GDP in EU-27
 - 16.8% of present value of GDP 2010-2090
 - **€95 trillion for European Union**

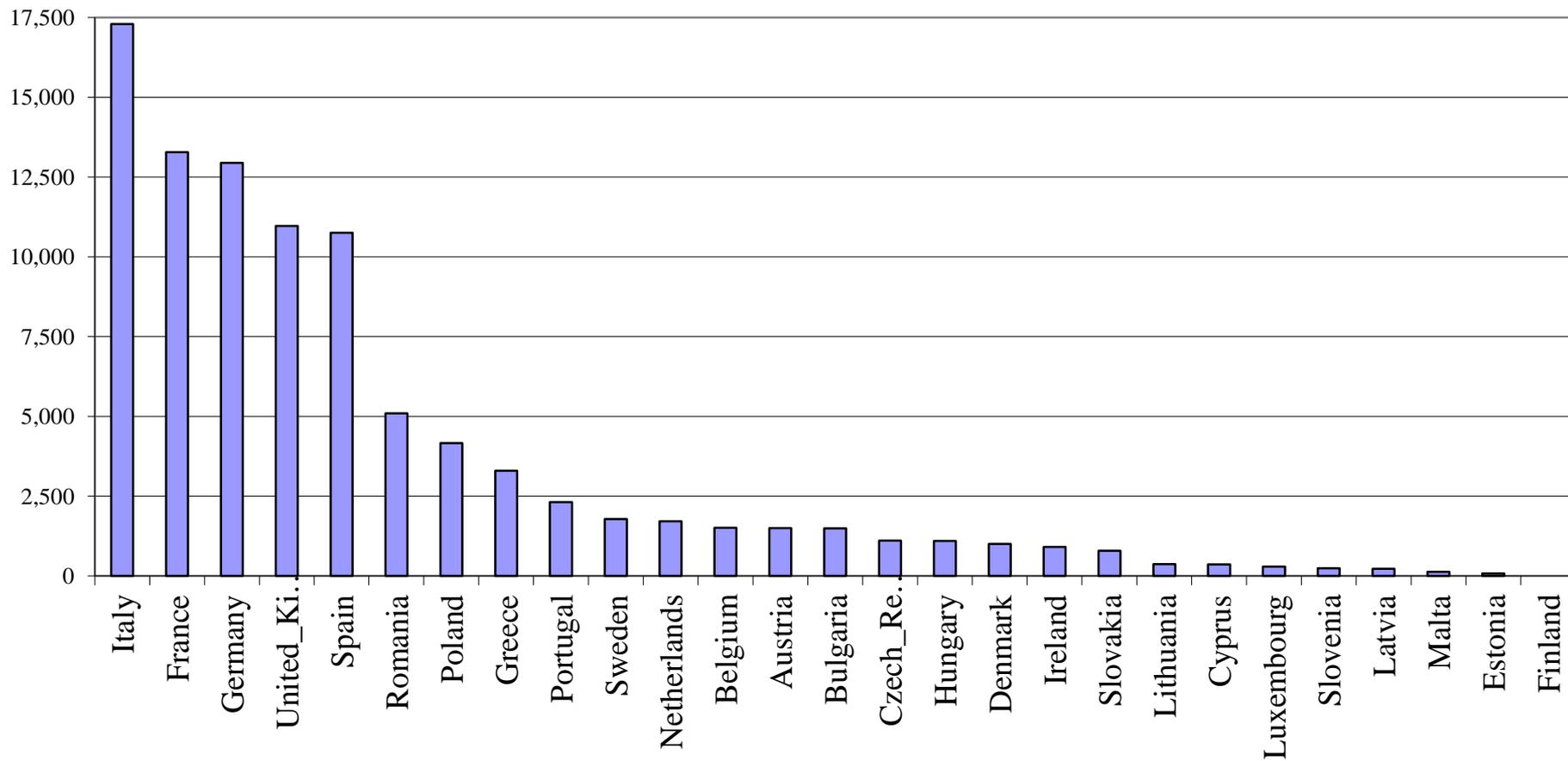


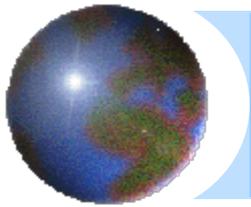
Present Value of Added GDP from Increasing to the Achievement of Finland (% of current GDP)





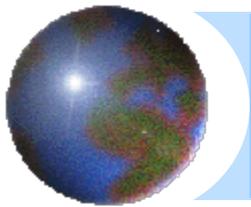
Present Value of Added GDP from Increasing to the Achievement of Finland



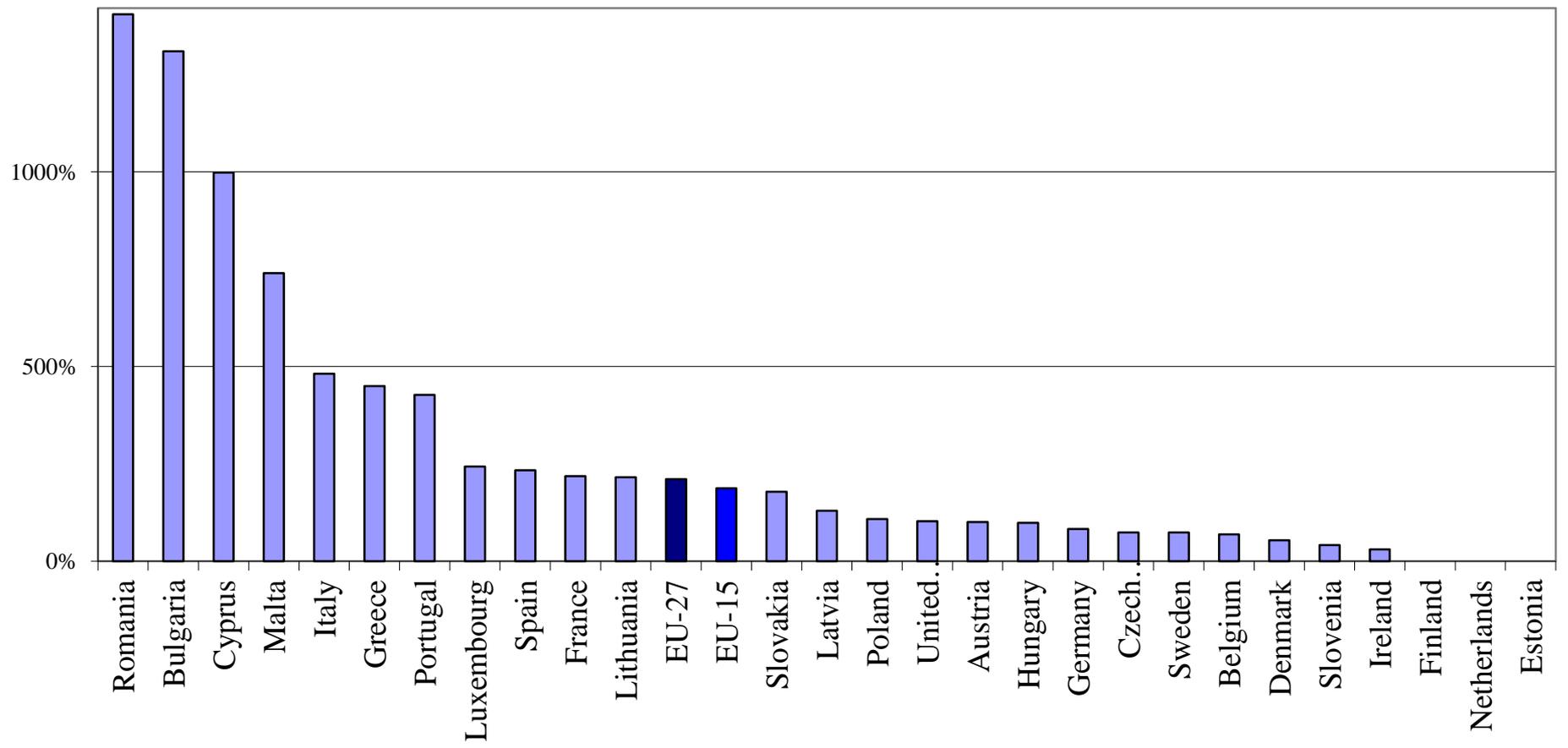


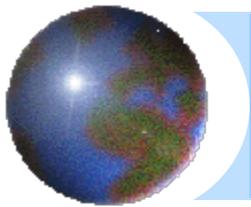
Growth Projections

- Scenario 1
 - Achievement improves by 25 points (1/4 s.d.)
- Scenario 2
 - Everybody Achieves at Level of Finland
- Scenario 3
 - Less than 15% at Level 1 or below (basic skills)
 - PV = 211% of current GDP in EU-27
 - 4.5% of present value of GDP 2010-2090
 - **€25 trillion for European Union**

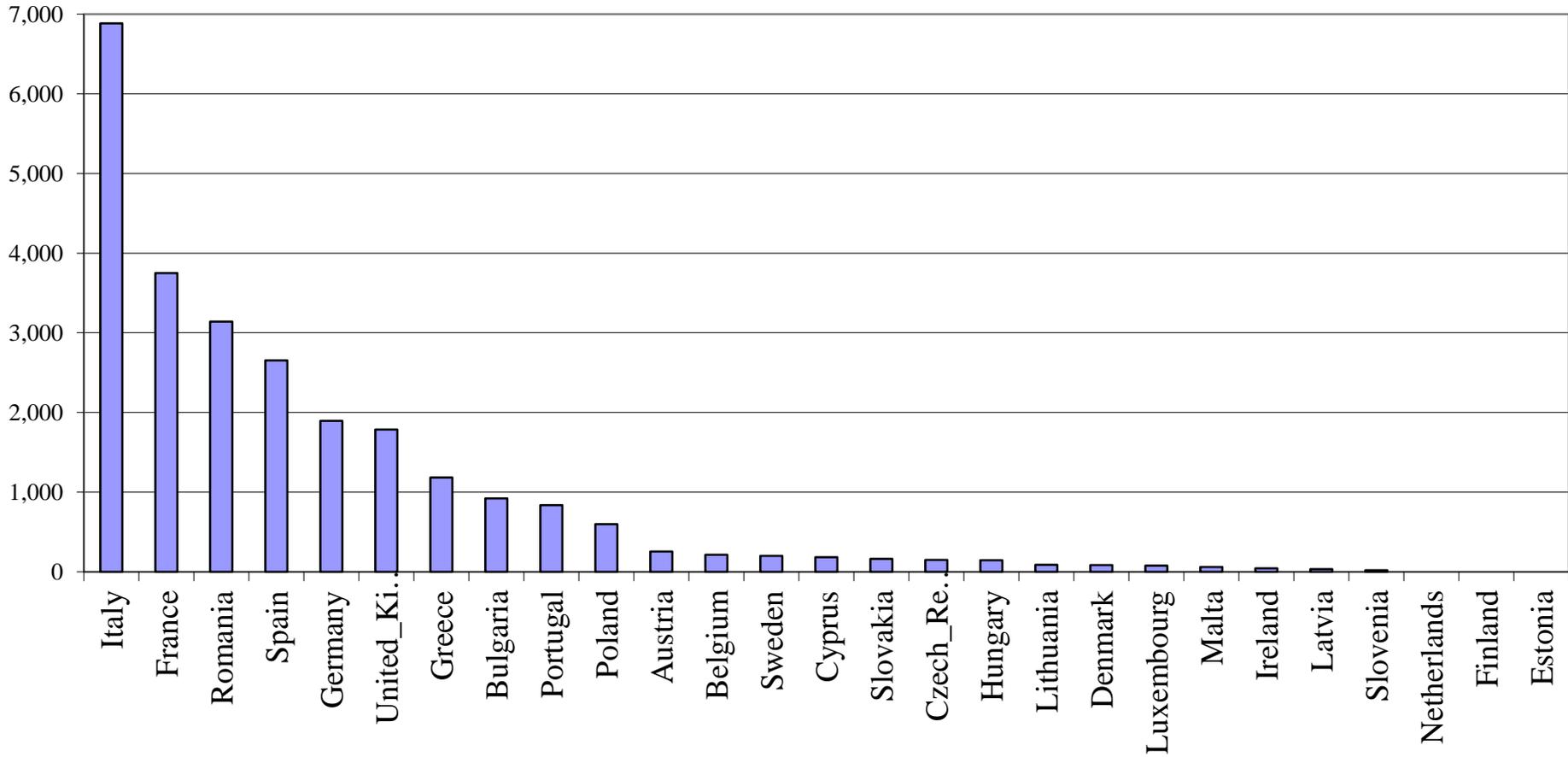


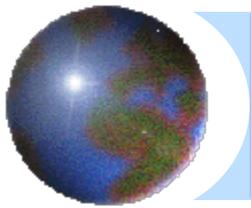
Present Value of Europe 2020 Literacy Benchmark: Less than 15% Below Level 1 (% current GDP)





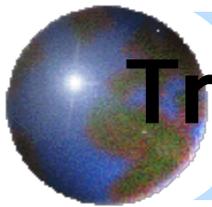
Present Value of Europe 2020 Literacy Benchmark: Less than 15% Below Level 1



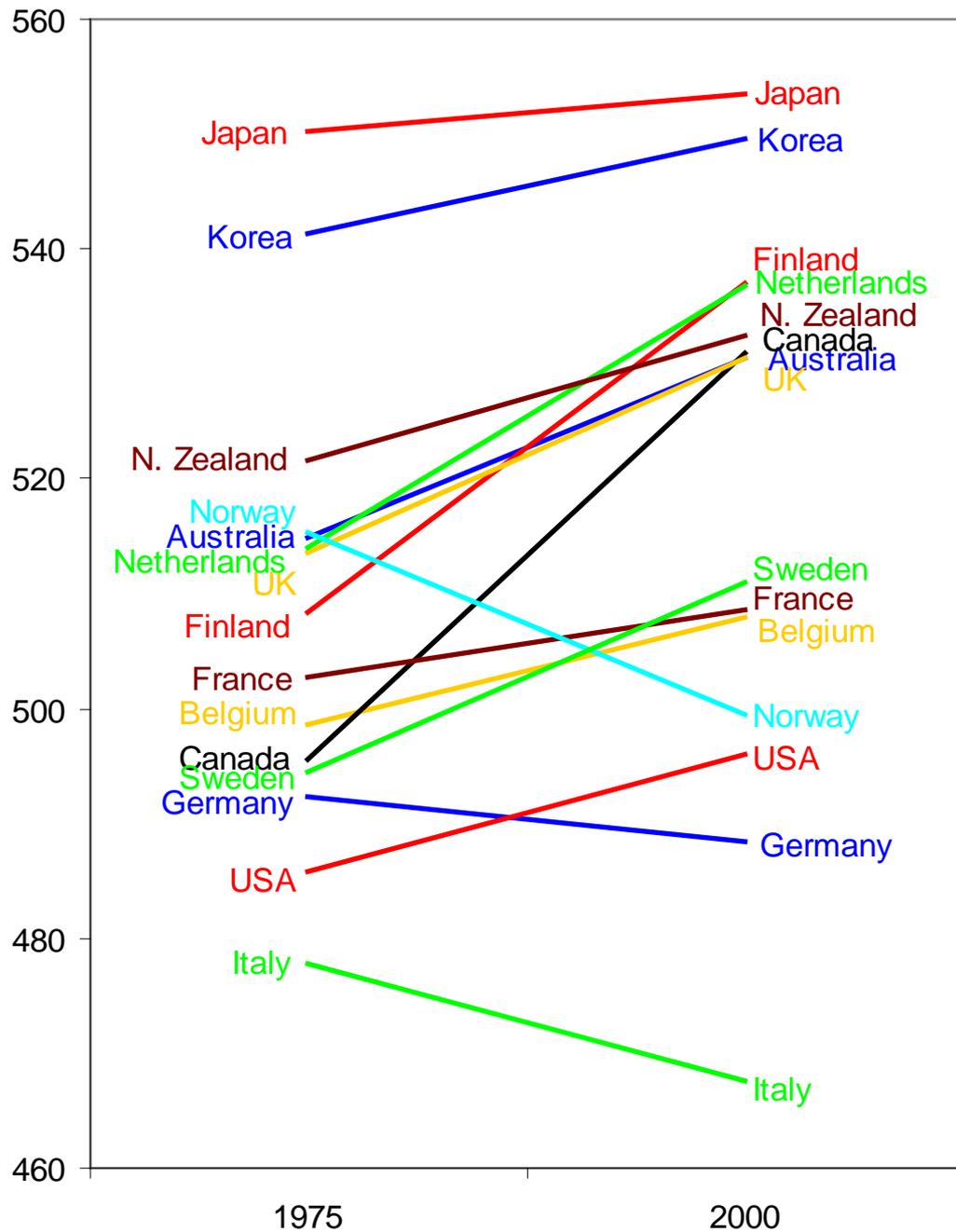


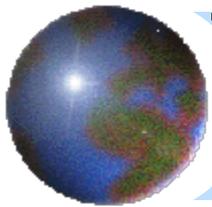
Do Skills Cause Growth?

- Simple reverse causation
- Omitted factors
 - Institutions (openness, property rights)
 - Regulations

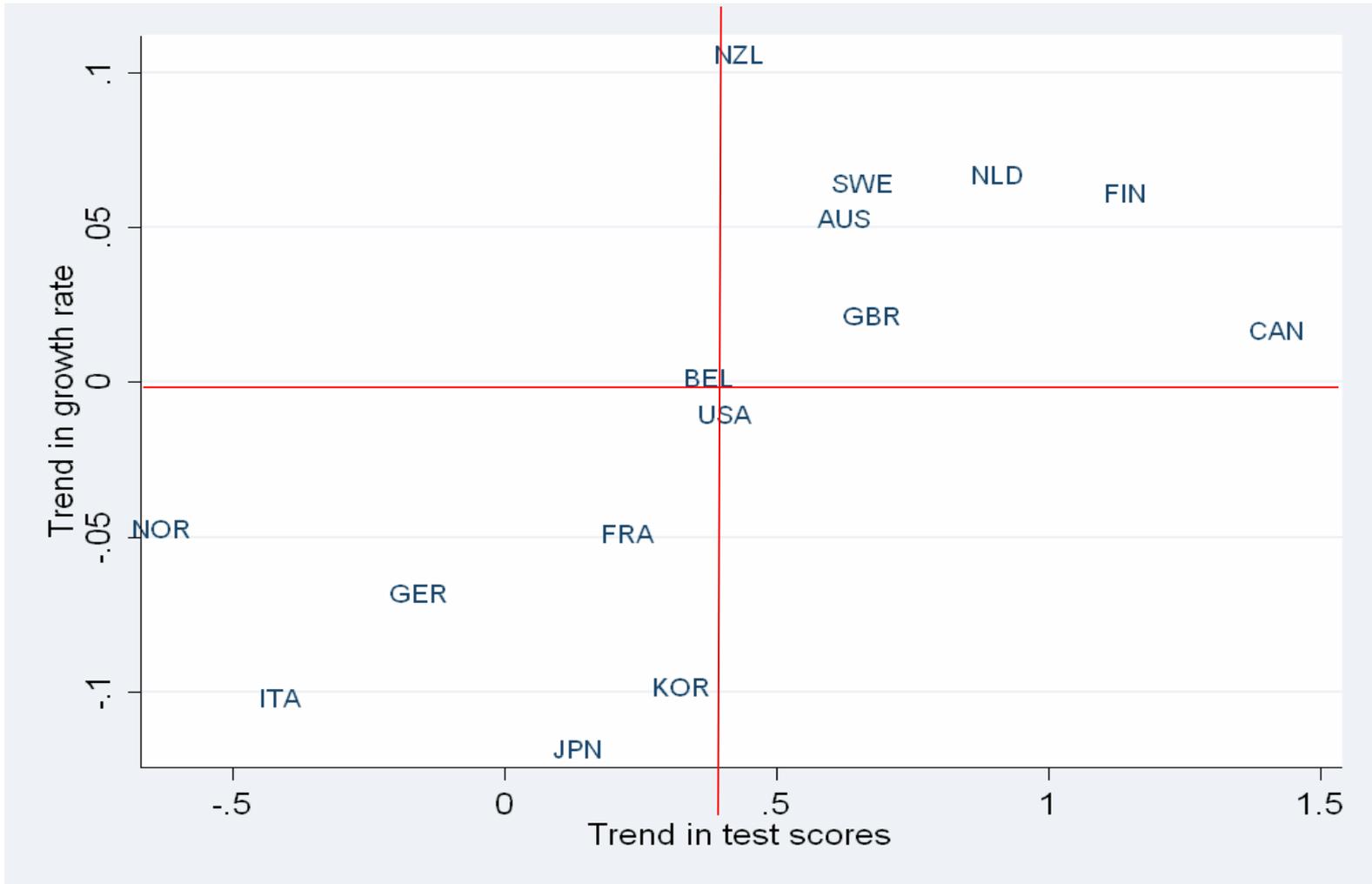


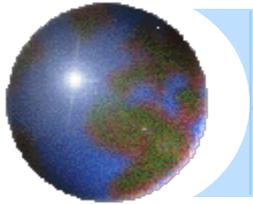
Trends in Test Scores





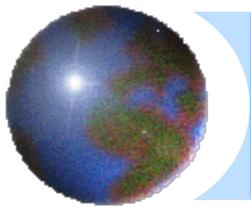
Trends in Growth Rates vs. Trends in Test Scores





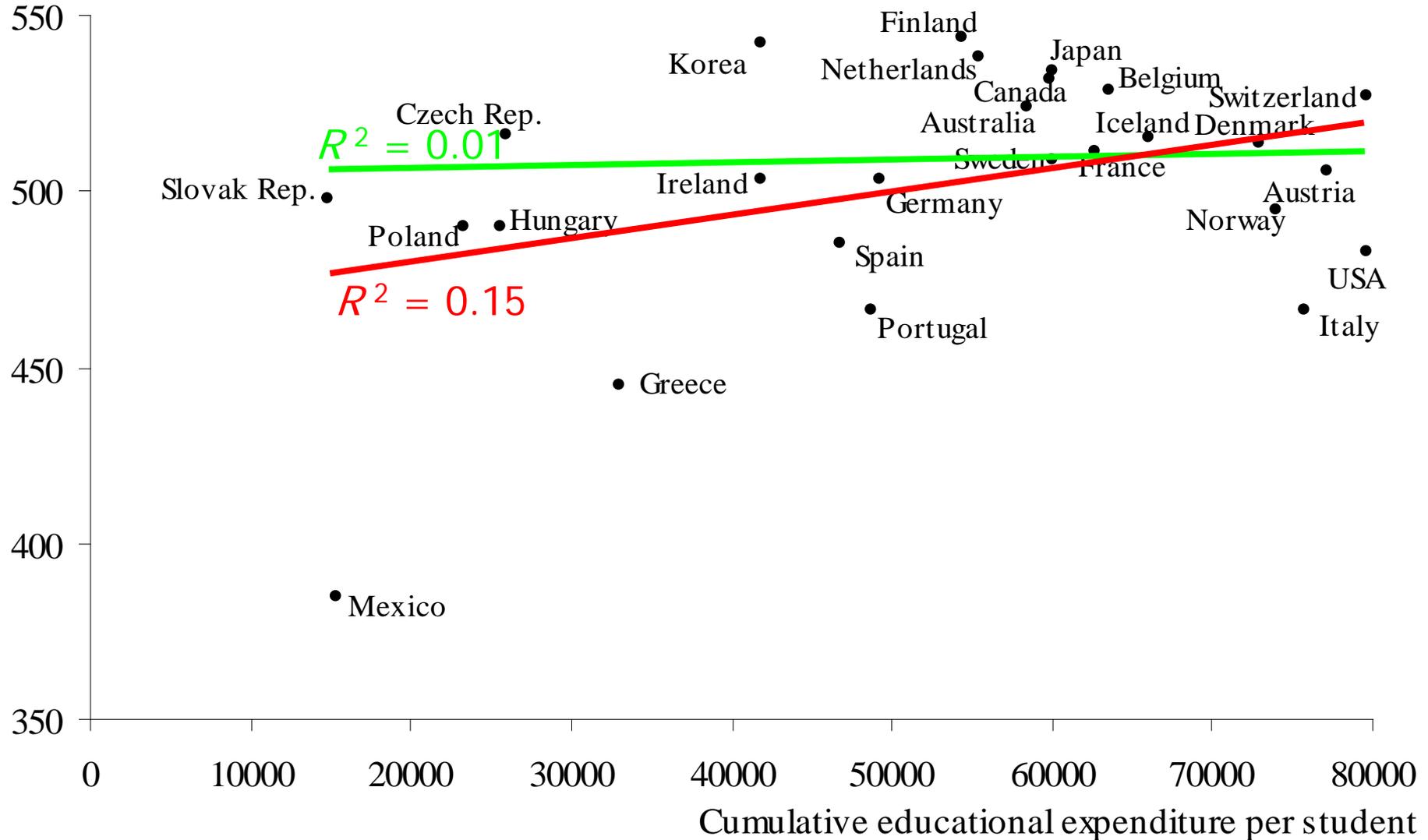
Policy options

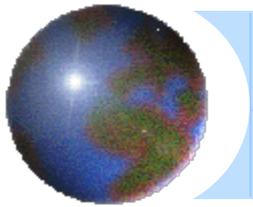
- **Spending**



Resources and Performance across Countries

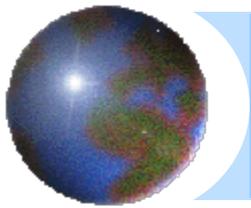
Math performance in PISA 2003





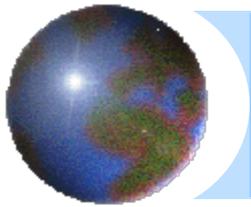
Policy options

- **Spending**
- **Teacher quality**



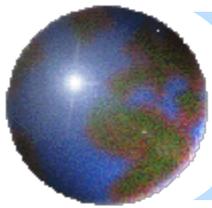
Teacher Quality

- Strongest evidence on systematic effects
- Not related to common measures
- Observable through both student performance *and* supervisor ratings



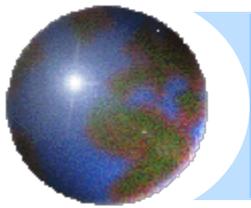
Policy options

- **Spending**
- **Teacher quality**
- **Institutional changes**
 1. Competition and choice (private schools)
 2. Accountability (central exit exams)
 3. Autonomy
 4. Teacher performance pay
 5. Pre-primary education system



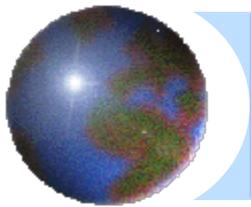
How Autonomy Affects Student Performance — *Depending on Given Incentives* —

- School autonomy
 1. Use of superior local knowledge
 2. Opportunistic behavior
- School autonomy may be good or bad
- Complementary institutions

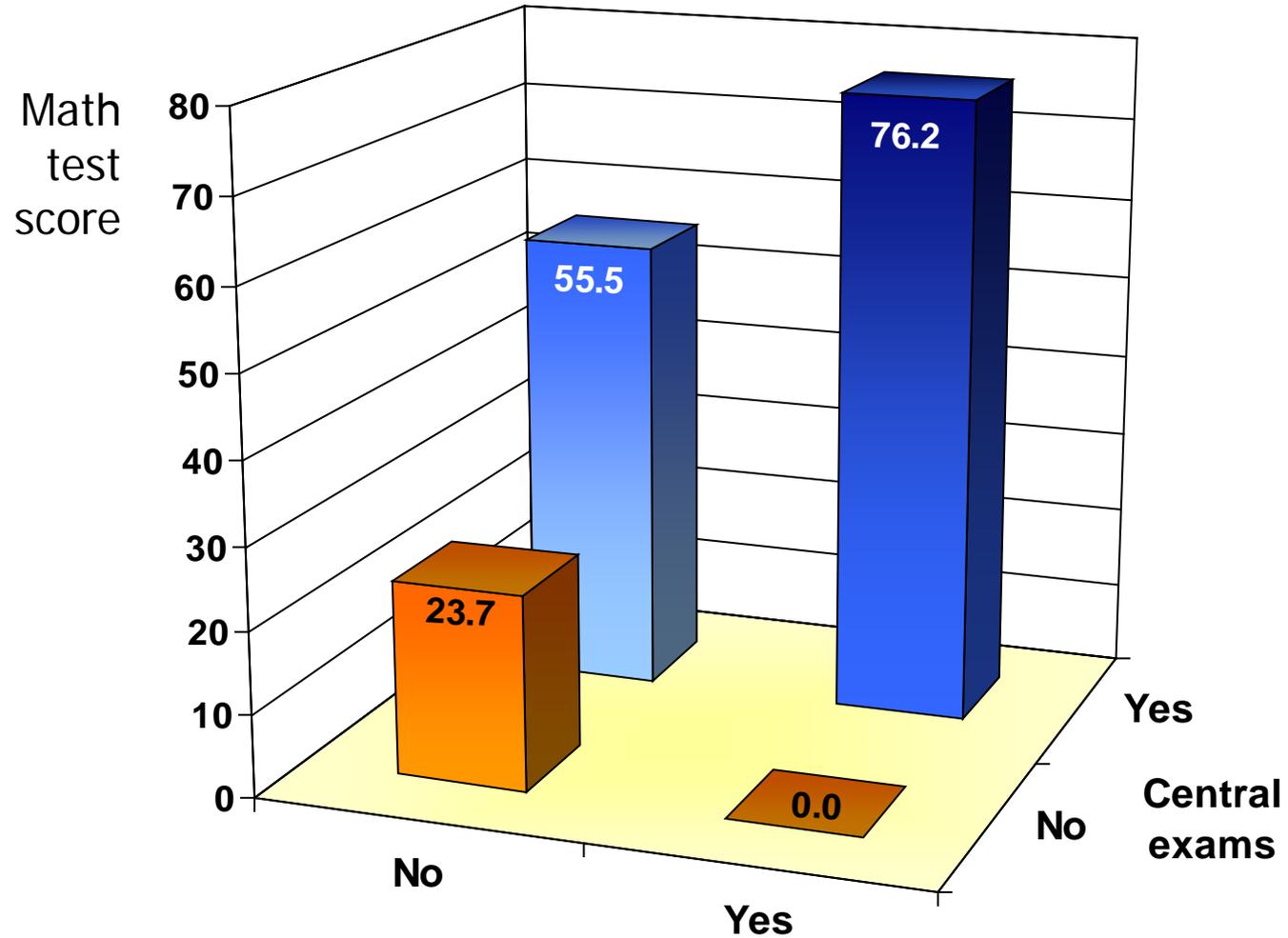


How Central Exams Change Behavior — *Thus Changing the Effects of Autonomy* —

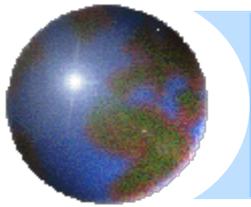
- Central exams provide *information*
- Central exams ease the monitoring
- By introducing accountability, central exams ease the “bad” effects of autonomy, ensuring a “good” net effect



Central Exams, School Autonomy, and Student Performance



**School autonomy
over teacher salaries**



Conclusions

- Europe 2020
 - Correct to emphasize human capital development
 - Incorrect to headline quantity
 - Reduce dropouts to less than 10 percent
 - 40 percent of 30-34 year olds with tertiary education
- Early versus late investment strategies
- Vocational v. general education
- Huge benefits to quality
- Must deal with myopic pressures of fiscal problems